

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 082578
ORIGIN AF-10

INFO OCT-01 ISO-00 EB-08 SS-15 SP-02 L-03 INR-10 /049 R

DRAFTED BY AF/EPS:DFSMITH:AFH
APPROVED BY AF;RMOOSE
AF - MR. JOHNSON (DRAFT)
AF/EPS - C. C. CUNDIFF
EB/ORF/FPG - S. JOHNSON (DRAFT)
-----058103 311425Z /43

R 310020Z MAR 78
FM SECSTATE WASHDC
TO ALL AFRICAN DIPLOMATIC POSTS
XMT AMEMBASSY PRETORIA
AMCONSUL DURBAN
AMCONSUL CAPE TOWN
AMCONSUL JOHANNESBURG

LIMITED OFFICIAL USE STATE 082578

STADIS////////////////////////////////////
FOR AMBASSADOR OR CHARGE FROM DICK MOOSE

E.O. 11652: N/A

TAGS: EAID, XA

SUBJECT: FOOD AID FOR AFRICA

REF: STATE 297394

1. WE ARE GIVING INCREASING ATTENTION TO FOOD AID FOR
AFRICA. OUR INTEREST STEMS FROM OUR RECOGNITION OF ITS
POTENTIAL AS A DEVELOPMENT TOOL FOR AFRICA AND OF THE
IMPORTANCE OF PL-480 IN OVERALL ECONOMIC ASSISTANCE LEVELS
TO AFRICA. PL-480 FOOD TO AFRICA IS PROGRAMMED TO REACH
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 082578

DOLS 132 MILLION IN FY 78, BUT WILL PROBABLY SUBSTANTIALLY
EXCEED THAT BECAUSE OF THE SAHEL DROUGHT. PROPOSED LEVELS
FOR FY 79 ARE SOMEWHAT LOWER AT THIS POINT, BUT ARE STILL
FLEXIBLE AND CAN BE REVISED UPWARD. IT IS MY IMPRESSION
THAT CONSIDERABLY MORE FOOD AID FOR AFRICA MIGHT BE JUSTI-
FIED. THIS DEPENDS ON IDENTIFYING REAL NEEDS AND PROVIDING
ADEQUATE SUPPORTING DOCUMENTATION TO WASHINGTON. I REALIZE

THAT OUR POSTS ARE ALREADY DOING THIS, BUT WOULD ASK YOU TO GIVE YOUR PERSONAL ATTENTION TO THE QUESTION OF FOOD AID TO YOUR COUNTRY.

2. CONSIDERATION OF FOOD ASSISTANCE SHOULD BE IN THE CONTEXT OF PREVIOUS GUIDANCE ON AMBASSADORIAL INVOLVEMENT AT CERTAIN STAGES OF THE BUDGET CYCLE TO ENSURE THAT THE

TOTALITY OF OUR PROGRAMS ARE IN LINE WITH OUR OVERALL OBJECTIVES.

YOU SHOULD

BE LOOKING NOW AT PROGRAMS FOR FY 79 AND FY 80. I WOULD NOT, OF COURSE, LIKE THIS MESSAGE MISINTERPRETED AS AN EXCUSE FOR GENERATING UNREALISTIC EFFORTS TO PUSH FOOD WHERE IT IS NOT NEEDED OR, EVEN WORSE, WHERE IT WOULD BE DETRIMENTAL TO AGRICULTURAL DEVELOPMENT EFFORTS.

(A) FY 79. PROGRAM ALLOCATIONS BY COUNTRY, AS CURRENTLY REFLECTED IN AID'S CONGRESSIONAL PRESENTATION, ARE STILL FLEXIBLE. HOWEVER, WASHINGTON SHOULD RECEIVE BEST MISSION ESTIMATES OF FOOD NEEDS FOR FY 79 BY JUNE 1. A WELL-DOCUMENTED ESTIMATE BEFORE THE ONSET OF THE FISCAL YEAR SIGNIFICANTLY IMPROVES THE CHANCES OF INTERAGENCY APPROVAL AND REDUCES UNNECESSARY DELAY.

(B) FY 80. ESTIMATES OF FOOD ASSISTANCE NEEDS SHOULD BE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 082578

CAREFULLY REVIEWED WITHIN THE CONTEXT OF THE USAID MISSION ANNUAL BUDGET SUBMISSION (ABS) WHICH IS DUE IN WASHINGTON IN LATE MAY. THE AG ATT SHOULD BE CONSULTED WHERE AVAILABLE SO THAT HIS VIEW CAN BE FACTORED INTO THE ABS AS APPROPRIATE.

3. TITLE I CONCESSIONAL SALES. AS YOU EXAMINE TITLE I POSSIBILITIES, I WOULD LIKE TO DRAW YOUR ATTENTION TO THE PRIMER ON CONCESSIONAL PL-480 SALES INCLUDED IN THE AF NEWSLETTER FOR JANUARY-FEBRUARY.

4. TITLE II GNT PROGRAMS. AFRICA RECEIVES A CONSIDERABLY LARGER PORTION OF THE FOOD AVAILABLE UNDER TITLE II THAN UNDER TITLE I. TITLE II IS IMPORTANT TO AFRICA BECAUSE IT COVERS EMERGENCY ASSISTANCE AND FEEDING TARGETED TO VULNERABLE OR PARTICULARLY NEEDY GROUPS. MOST TITLE II PROGRAMS ARE EITHER THOSE REGULARLY ADMINISTERED BY VOLUNTARY AGENCIES OR THE WORLD FOOD PROGRAM ; BUT WE DO HAVE SOME DIRECT GOVERNMENT-TO-GOVERNMENT PROGRAMS IN AFRICA. ADDITIONAL USE OF THIS DIRECT MECHANISM MAY BE JUSTIFIED. I WOULD ASK YOU TO LOOK, FOR EXAMPLE, AT THE APPLICABILITY OF SEC. 206 OF PL-480, AS DESCRIBED IN

AIDTO CIRCULAR A-30 OF FEBRUARY 2. A RECENT AMENDMENT TO SEC. 206 WOULD PERMIT GOVERNMENTS TO SELL FOOD PROVIDED TO THEM UNDER TITLE II, PROVIDED THE PROCEEDS ARE USED TO INCREASE THE EFFECTIVENESS OF FOOD DISTRIBUTION PROGRAMS AND TO INCREASE THE AVAILABILITY OF TITLE II FOOD TO THE NEEDIEST. SECTION 206 PROPOSALS FOR FY 79 SHOULD BE SUBMITTED TO AID/W BY APRIL 15.

5. TITLE III. AMENDMENTS TO PL-480 IN 1977 CREATED THE TITLE III FOOD FOR DEVELOPMENT PROGRAM. TITLE III, A VARIANT OF TITLE I, OFFERS THE POSSIBILITY OF LOAN "FORGIVENESS" IN EXCHANGE FOR HOST COUNTRY AGREEMENT ON A SPECIFIC MULTI-YEAR DEVELOPMENT EFFORT. THIS NEW PROGRAM HAS STRONG SUPPORT IN THE CONGRESS. TITLE III PROPOSALS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 082578

RECEIVE PRIORITY CONSIDERATION IN THE INTERAGENCY STAFF COMMITTEE ON PL-480. THERE ARE PROBLEMS WITH TITLE III, E.G., RECIPIENT GOVERNMENT FREIGHT COSTS AND PROJECT DESIGN REQUIREMENTS. HOWEVER, I AM PERSUADED THAT IT OFFERS US AN IMPORTANT OPPORTUNITY TO INCREASE OUR FOOD ASSISTANCE TO AFRICA IN A WAY THAT DIRECTLY FOSTERS ECONOMIC DEVELOPMENT. I URGE YOU TO GIVE IT CAREFUL CONSIDERATION. (REFERENCE: AIDTO CIRCULAR A-434, NOVEMBER 29, 1977)

6. AS YOU REVIEW FOOD ASSISTANCE, YOU MAY ALSO WISH TO EMPHASIZE TO THOSE ON YOUR STAFF RESPONSIBLE FOR ECONOMIC AND AID AFFAIRS THAT THEY SHOULD KEEP ABREAST OF THE GENERAL FOOD SITUATION IN THE COUNTRY. IN PARTICULAR, THEY SHOULD BE AWARE OF THE PROFILE OF FOOD PRODUCTION AND IMPORTS AND ALERT TO TRENDS. FURTHERMORE, OFFICERS SHOULD BE ENCOURAGED TO REPORT ON PARTICULAR AREAS OR POCKETS OF EXTREME FOOD SHORTAGE OR MALNUTRITION WHICH THEY MAY LEARN ABOUT THROUGH THEIR CONTACTS AND TRAVEL. GATHERING SUCH INFORMATION MAY BECOME RELEVANT TO FUTURE REPORTING GENERATED BY THE FOOD CORPS PROPOSAL MADE BY AMBASSADOR YOUNG OR BY THE WHITE HOUSE WORKING GROUP ON HUNGER UNDER THE DIRECTION OF THE PRESIDENT'S SPECIAL ASSISTANT, DR. PETER BOURNE.

7. I WELCOME YOUR VIEWS AND SUGGESTIONS. COOPER

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOOD ASSISTANCE
Control Number: n/a
Copy: SINGLE
Draft Date: 31 mar 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE082578
Document Source: CORE
Document Unique ID: 00
Drafter: DFSMITH:AFH
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780140-0222
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t1978033/aaaaabtr.tel
Line Count: 162
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 1efe37be-c288-dd11-92da-001cc4696bcc
Office: ORIGIN AF
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: STADIS
Reference: 77 STATE 297394
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 19 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3215830
Secure: OPEN
Status: NATIVE
Subject: FOOD AID FOR AFRICA
TAGS: EAID, EAGR, US, XA
To: AF POSTS PRETORIA MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/1efe37be-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014